NEW YORK STATE | Commission of Correction

Final Report of the
New York State Commission of Correction:

In the Matter of the Death of

Jairo Navarro,
an incarcerated individual of the
Orange County Jail

June 25, 2025

To: Sheriff Paul Arteta
Orange County Sheriff's Office
110 Wells Farm Road
Goshen, New York 10924

Allen Riley
Chairman

Yolanda Canty
Commissioner

Elizabeth Gaynes
Commissioner

GREETINGS:

WHEREAS, the Medical Review Board has reported to the NYS Commission of Correction pursuant to Correction Law, section 47(1)(d), regarding the death of Jairo Navarro, who died on March 24, 2024, as a result of circumstances which occurred while an incarcerated individual in the custody of the Orange County Sheriff at the Orange County Jail, the Commission has determined that the following final report be issued.

FINDINGS:

1. Jairo Navarro was a 30-year-old male who died on 3/24/24 from hypertensive and atherosclerotic cardiovascular disease while in the custody of the Orange County Sheriff at the Orange County Jail (CJ). Navarro was discovered unresponsive alone in his cell by a Correction Officer (CO).

2. [redacted]

3. [redacted]

4. [redacted]

5. On 2/26/24 at 11:53 a.m., Navarro was admitted into the Orange CJ after being returned on a warrant. Navarro's initial suicide prevention screening was completed with Navarro

scoring a “2” for having a history of [redacted] and this being his first incarceration. At 3:18 p.m., CO D.P. completed Navarro’s second suicide prevention screening. Navarro scored a “3” for answering “no” when asked about any history of drugs or alcohol, however Navarro appeared to have been under the influence of drugs or alcohol. Additionally, Navarro stated this was his first time being incarcerated. During the initial risk assessment, Navarro was asked if he had any medical conditions that required ongoing or immediate medical treatment to which Navarro stated, “no.” Navarro reported that he had a past diagnosis of [redacted] and was referred to mental health. Navarro indicated that he did not have any current or prior suicidal ideations. Navarro was also referred to be seen by facility Registered Nurse (RN) [redacted]

6. [redacted]

7. [redacted]

8. [redacted]

[redacted]

9. [redacted]

10. [redacted] During an interview with Commission staff, NP [redacted] stated that her responsibility at the facility was to complete physicals on incarcerated individuals coming into the facility. [redacted]

11. [redacted]

12. [redacted]

13. On 3/15/24, an Order to Produce was issued for Navarro to appear at Middletown City Court on 3/29/24 at 9:00 a.m. for a violation of probation.

14. [redacted]

15. On 3/20/24, Navarro was sentenced to 15 days incarceration for Driving While Intoxicated by Alcohol or Drugs, 1st Offense. Navarro's commitment to Orange CJ covered two previous cases and he was credited with time served. However, due to Navarro's charges for Criminal Contempt 2nd Degree, Petit Larceny and Criminal Possession of Stolen Property 5th Degree, Navarro was sent back to Orange CJ.

16. On 3/23/24 at 10:50 p.m., CO Z.C. assumed control of the Alpha 3 housing unit from CO R.K. During an interview with Commission staff, CO Z.C. stated that CO R.K. did not report any concerns with the housing unit to include anything pertaining to Navarro. At 10:53 p.m., CO Z.C. documented completing a watch tour in the housing area logbook with a formal headcount of 47 incarcerated individuals in general supervision. This watch tour was recorded in the electronic watch tour report. At 11:23 p.m. and 11:51 p.m., CO Z.C. documented watch tours in the housing area logbook. At 11:52, Sergeant A.C. was documented in the housing area logbook as on rounds of the housing area. The electronic watch tour report indicated tours were incomplete at 10:30 p.m., 11:06 p.m., and 11:41 p.m. However, during an interview with Commission staff, Sergeant A.C. stated that the way that the facility's computer program works is that if one of the housing area scans is not read correctly, the electronic watch tour is marked as incomplete. Sergeant A.C. continued by stating that part of his nightly duties was to review the camera footage of the housing areas to confirm that the housing area watch tours that were marked incomplete were in fact completed.

17. Commission staff review of the facility's camera footage of the housing area showed that on 3/23/24 at 11:54 p.m., CO Z.C. keyed open Navarro's cell door. Navarro was observed exiting his cell, walking to the housing unit kitchenette and at 11:57 p.m., returning to his cell. During an interview with Commission staff, CO Z.C. stated that while conducting a housing area watch tour, Navarro asked the officer if he could fill his cups with hot water. CO Z.C. stated that he opened Navarro's cell to let him obtain some hot water and then resecured him without any issues.

18. On 3/24/24 at 12:04 a.m., CO J.A. assumed control of the housing unit for a meal relief. During an interview with Commission staff, CO J.A. stated that CO Z.C. did not report any concerns with the housing unit including anything pertaining to Navarro. At 12:11 a.m., CO J.A. documented completing a watch tour in the housing area logbook. At 12:31 a.m., CO Z.C. returned to the housing area and assumed the duties. During an interview with Commission staff, CO Z.C. stated that CO J.A. did not report any concerns with the housing unit including anything pertaining to Navarro. CO Z.C. documented watch tours in the housing area logbook at 12:41 a.m., 1:10 a.m., 1:39 a.m., 2:07 a.m., 2:35 a.m., 3:00 a.m. with formal headcount, 3:28 a.m., 3:55 a.m., 4:23

a.m., and 4:51 a.m. These were all documented as “all secure” in the logbook. Additionally, all of the housing area watch tours corresponded with the electronic watch tour report and were in compliance with 9 NYCRR §7003.3(e). During an interview with Commission staff, CO Z.C. stated that during the housing area watch tour at 4:51 a.m., he observed Navarro on his bunk asleep and breathing.

19. On 3/24/24 at 1:53 a.m., Sergeant A.C. was documented in the housing area logbook as conducting rounds of the housing unit. At 3:07 a.m., Sergeant A.C. and Lieutenant M.T. were documented in the housing area logbook as conducting rounds of the housing unit. During an interview with Commission staff, Sergeant A.C. stated that he did not observe any concerns with the housing unit including anything pertaining to Navarro.

20. On 3/24/24 at 5:16 a.m., CO Z.C. began a watch tour in the housing unit. As documented by CO Z.C.’s post tour in the officer’s report, CO Z.C. observed Navarro laying on the floor of his cell. CO Z.C. knocked on the door but Navarro did not respond. CO Z.C. keyed open Navarro’s cell door and observed Navarro to be unresponsive. At 5:17 a.m., CO Z.C. called a medical emergency in Alpha 3 and then made an additional radio transmission of an unresponsive individual. CO Z.C. attempted to locate a pulse but was unsuccessful and immediately started cardiopulmonary resuscitation (CPR). During an interview with Commission staff, Sergeant A.C. stated that he keyed himself into the housing area and observed CO Z.C. preforming chest compressions on Navarro. Sergeant A.C. indicated that he ordered CO Z.C. to report to the officer’s station to open the housing unit door for responding staff. At 5:18 a.m., Sergeant A.C. resumed CPR. Sergeant A.C. administered one dose of nasal Narcan without the desired effect. At 5:20 a.m., facility medical staff including RN [redacted] RN [redacted] and RN [redacted] arrived on the unit. [redacted] At 5:40 a.m., EMS assumed care of Navarro [redacted]

21. [redacted]

ACTIONS REQUIRED:

This case be closed as a natural death.

WITNESS, HONORABLE YOLANDA CANTY, Commissioner, NYS Commission of Correction, Alfred E. Smith State Office Building, 80 South Swan Street, 12th Floor, in the City of Albany, New York 12210 on this 25th day of June 2025.

Yolanda Canty
Commissioner
Commission of Correction

YC:MB:vc
2024-M-0050
June 25, 2025